Item #3 C8-19-03 Sign Code Sunset Date

Review of the proposed text amendments to the UDC sections related to sign standards in advance of the sign code sunset date

Planning Commission
Public Hearing
September 16, 2020



Background of Amendment



- August 2016 Mayor and Council direct staff to revise sign code
 - Comply with Reed v. Gilbert
 - Move sign code into Unified Development Code
 - ➤ Make it practical improve quality of design, use technical standards
 - Joint effort Citizen Sign Code Committee and Planning Commission
- December 2017 Sign Code adopted by Mayor and Council
 - > Effective date: February 1, 2018
 - > Sunset date: August 31, 2019
- June 2019 Staff back to Mayor and Council
 - > Sunset date extended: August 31, 2020
- March 2020 Planning Commission Study Session
 - ➤ Set for Public Hearing April 2020
- June 2020 Staff back to Mayor and Council
 - > Sunset date extended: August 31, 2021



Key Changes – Adopted Sign Code 2017

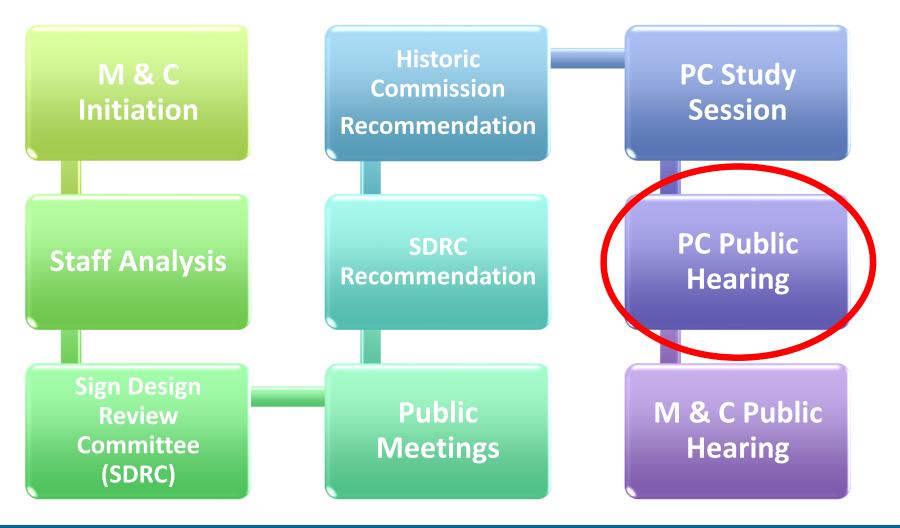


- Addressed Reed v. Gilbert (content neutral code)
- Moved Sign Code: City Code → Zoning Code
- Established Sign Design Options
- Created Sign Design Review Committee (SDRC)



Sign Code Review Process







Planning & Development Services

Staff Analysis



- August 2019 –
 February 2020
- Internal meetings with sign review staff
- Review sign permit data
- Reviewed code enforcement complaints

| Year | Number of Complaints | |
|---------------------------------------|----------------------|--|
| 2014 | 1088 | |
| 2015* | 1458 | |
| 2016 | 188 | |
| 2017 | 143 | |
| 2018** | 205 | |
| 2019 | 100 | |
| *Reed v Gilbert decided June 18, 2015 | | |

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**Revisions became effective in February 2018

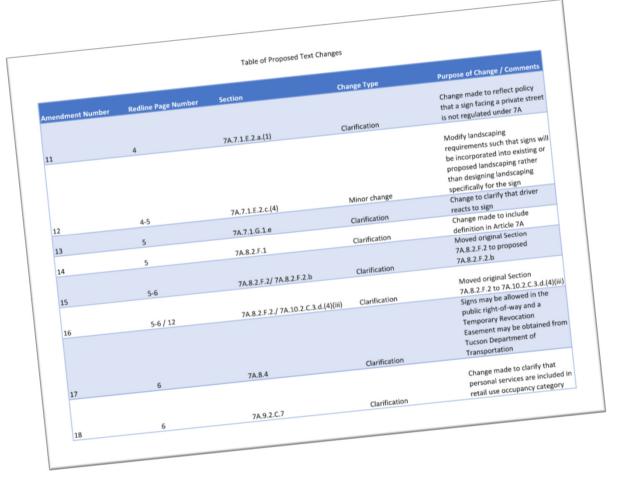


Proposed Amendments



Types of Amendments

- Clean-ups / Clarifications (45)
- Minor Changes(13)
- Process improvements(3)



...and make the sign code a permanent part of the UDC



Clean-ups / Clarifications



- References leftover from moving Tucson Code Chapter 3 to UDC Article 7A
- Clean up language
- Clarify existing policy





Minor Changes



 Minor process improvements based on sign review staff input or recommendation by Sign Design Review Committee





change picture Mallory Ress, 09/16/2020 MR15

Examples



- Aligning the process used to measure sign height for signs within Tucson with the sign industry's usual method of measurement. (Section 7A.6.5.A)
- Establishing a quorum of the Sign Design Review Committee at 50% of seated members. (Section 2.2.12.I)
- Defining fixed balloon signs and distinguishing small fixed balloons from those larger than two feet in diameter. (Section 11.4.7)



Process Improvements



- Changes required to support PDSD's implementation of a new permit database
- Necessary due to software requirements
- Changes will standardize the time period for the expiration of permits issued for temporary signs





Feedback from Public Meetings



- Held two Public Meetings on January 28th and 29th
- Feedback Received on:
 - > Enforcement of sign standards for portable & temporary signs
 - Regulations of murals
 - ➤ Education and outreach for businesses and public regarding what is allowed under the sign code
 - > Importance of signs adhering to outdoor lighting code



Sign Design Review Committee



- Established under the adoption of the Sign Code
- 9 seats experts in signs or design
- 6 public meetings held:
 - November 2019- February 2020
- Role:
 - Recommendations to PDSD Director for Sign Design Option applications
 - Recommendations to Planning Commission and Mayor and Council for Sign Code text amendments



Sign Design Review Committee



February 6, 2020 – RECOMMENDATION

SDRC issued their recommendation for approval of all proposed amendments, as presented, to the sign standards and removal of the sunset date







- Reviewed proposed revisions to:
 - ➤ Historic Landmark Sign program
 - Remove jurisdictional boundary
 - Name change to Heritage
 Landmark Sign
 - Appropriate reviewing body
 - > Signs in Historic Districts
 - Clarify the maximum allowed area for signs in residential and commercial zones







February 2020 – Courtesy Review

➤ PRS requested staff to meet with stakeholders regarding name change for Historic Landmark Sign (HLS) program

March 2020 – Staff follow-up

- > Staff met with stakeholders who helped draft the regulation
- Question was posed whether the HLS concentration requirement is needed

April 2020 – Courtesy Review

- Staff reported back to PRS and presented feedback from stakeholder meeting
- PRS requested second staff meeting with stakeholders to learn why the concentration requirement was drafted







July 2020 – Staff follow-up

Concentration requirement imposed over concern of the proliferation of larger (area) and taller (height) signs throughout Tucson

August 2020 – Full Review

➤ PRS discussion included reduction of concentration requirement to one HLS and removal of the concentration requirement

HLS CONCENTRATION IS DEFINED AS:

"A minimum of three previously designated HLS, or signs meeting the criteria for designation, within 2,640 linear feet (1/2 mile) as measured along the center line of a street, including turning in any direction at the intersection of a street to connect with another designated HLS or sign meeting the criteria for designation, together with an additional 440 linear feet (1/16 mile) beyond the terminus HLS. A replica HLS cannot be used as part of the number of HLS in the calculation of a HLS concentration."





Proposed revisions:

> Historic Landmark Sign program

- Remove jurisdictional boundary
- Name change to Heritage Landmark Sign
- Appropriate reviewing body
- Removal of "concentration" requirement

> Signs in Historic Districts

 Clarify the maximum allowed area for signs in residential and commercial zones







August 27, 2020 - RECOMMENDATION

Plans Review Subcommittee issued their recommendation for approval of the proposed revisions related to signs in Historic Districts and the Historic Landmark Sign program





Planning Commission



- During the March 4 study session Commissioners requested that staff review the proposed language for 7A.10.2.B-Table 2 relating to signs for multi-tenant complexes in the O-1 zone
- Staff has suggested adding language to discern that tenants may not combine their individually allotted signage to create one large sign for the complex

| NON-RESIDENTIAL O-1 ZONE | | |
|--------------------------|------------|--|
| ALL PERMANENT SIGNS | 20 Sq. Ft. | 1. A 20 sq. ft. sign is allowed per tenant in a multi-tenant complex. The maximum size of any sign is 20 sq. ft. A multi-tenant complex may have no more than two freestanding signs, which may be a tenant sign or a sign for the entire complex. 2. Illumination and color: Signs on arterial and collector streets shall be illuminated only by down lights only such as low pressure sodium lighting, halo-effect illumination, full cut-off LED lighting or other similar lighting technologies compatible with the Tucson Outdoor Lighting Code. 3. Signs and shall not be illuminated between the hours of 10:00 p.m. and 7:00 a.m. Signs located on a local street frontage shall not be illuminated. 4. No digital signs are permitted except for non-residential uses. Color schemes for all sign components, including copy, shall be compatible with surrounding residential areas. |



Recent Public Comments



TOPIC: Preserving Tucson's dark skies

Comment: Sign Design Review Committee has a vacant spot reserved for an Outdoor Lighting Committee representative

Comment: Removing sunset date removes ability to restrict or ban digital signs

Response: Allowed prior to 2017 revisions, removing sunset date will not affect

whether digital signs are permitted

Comment: Increased illumination from signs affects the astronomy community

Response: Concerns are best addressed by amending the Outdoor Lighting Code

OUTDOOR LIGHTING CODE

Established by Mayor and Council 2012

Sign Reviewers look to the Outdoor Lighting Code:

- Digital signs must dim to max brightness of no more than 200 NITS
- Dimming period for digital signs is sunset to sunrise
- Digital signs are not permitted in special areas surrounding observatories



Recent Public Comments



TOPIC: Removal of the Sunset Date

Comment: Removing sunset date will make it impossible to restrict digital signs

Response: Sunset date imposes a date specific deadline to adopt code or revert to old code. Code changes can always be initiated by Mayor and Council with or without a sunset date

Response: Many times an imposed sunset date on an ordinance redirects limited staff resources to an issue that may not be pressing





Recommendation



 Staff recommends the Planning Commission approve a motion to:

"Recommend approval of the proposed amendments to the Unified Development Code related to sign standards and removal of the sunset date to Mayor and Council."

